

## Message Text

CONFIDENTIAL

PAGE 01 STATE 049148

ORIGIN AF-08

INFO OCT-01 IO-13 ISO-00 AID-05 PC-01 L-03 CIAE-00 DODE-00

PM-04 H-01 INR-07 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 SCA-01 SY-05 OC-06 CCO-00 OPR-02 A-01 SCS-03

DHA-02 PER-01 IGA-02 CPR-01 NSCE-00 SSO-00 USIE-00

INRE-00 SIG-01 /092 R

DRAFTED BY AF/W:BSKIRKPATRICK:IW

APPROVED BY AF:WESCHAUFEELE

AID/AFR/SFWA:CMACARTHUR

PC/IO/AF:GGRIFFIS

L/M:HSHAMWELL

-----050146Z 033567 /72-62

O R 050054Z MAR 77

FM SECSTATE WASHDC

TO AMEMBASSY COTONOU IMMEDIATE

INFO AMEMBASSY ABIDJAN

AMEMBASSY ACCRA

AMEMBASSY CONAKRY

AMCONSUL IBADAN

AMEMBASSY LAGOS

AMEMBASSY LOME

AMEMBASSY NIAMEY

AMEMBASSY OUAGADOUGOU

USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 049148

E.O. 11652: GDS

TAGS: PINS, PFOR, PINT, PDIP, DM, US

SUBJECT: BENINESE INTENTION TO IMPOSE INTERNAL SECURITY  
MEASURES

REF: COTONOU 439

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1. DEPARTMENT AGREES WITH POST THAT PROPOSED GPRB RESTRIC-  
TIONS ON TRAVEL AND LODGINGS OF FOREIGNERS, IF PROMULGATED,  
WOULD CONSTITUTE GROSS VIOLATIONS OF INTERNATIONAL LAW  
(VIENNA CONVENTION ON DIPLOMATIC RELATIONS, TO WHICH BENIN  
IS PARTY, ARTICLES 25 AND 26, AS WELL AS ARTICLE 29),  
IMPAIR THE EFFECTIVENESS OF OUR OFFICIAL ACTIVITIES IN

BENIN, INCLUDING OUR ASSISTANCE PROGRAMS, AND INCREASE THE PROBABILITY OF UNFORTUNATE INCIDENTS INVOLVING PEACE CORPS VOLUNTEERS OR OTHER U.S. CITIZENS.

2. EVEN IF DECREE PROMULGATED PRIOR TO MARCH 8 MEETING OF RESIDENT CHIEFS OF MISSION (PARA 5 REFTEL), DEPARTMENT BELIEVES THAT THIS MEETING WOULD BE BEST FORUM FOR OUR INITIAL RESPONSE. DURING THIS MEETING EMBASSY SHOULD URGE JOINT POSITION BY RESIDENT MISSIONS IN BENIN THAT GPRB SHOULD GUARANTEE 1) FREEDOM OF MOVEMENT FOR DIPLOMATS, 2) UNRESTRICTED ACCESS TO ALL FOREIGN NATIONALS BY THEIR MISSIONS, CITING ARTICLE 35 OF THE VIENNA CONVENTION

ON CONSULAR RELATIONS, (CONSULAR OFFICERS SHALL BE FREE TO COMMUNICATE WITH NATIONALS OF THE SENDING STATE AND TO HAVE ACCESS TO THEM) AND 3) UNRESTRICTED ACCESS TO PRESENT AND FUTURE ASSISTANCE PROJECTS FOR THE PURPOSE OF MONITORING SUCH PROJECTS BY DONOR MISSIONS (TO INCLUDE UNIMPEDED PEACE CORPS ACCESS TO VOLUNTEERS AND VICE VERSA). YOU SHOULD ALSO INQUIRE WHETHER OTHER STATES REPRESENTED AT MEETING ARE LIKELY TO CONSIDER RECIPROCATING.

3. SHOULD THIS SUBJECT ARISE IN CONVERSATION WITH GPRB OR OTHERS, EMBASSY SHOULD EMPHASIZE DIFFICULTY TRAVEL AND LODGING RESTRICTIONS WOULD CAUSE FOR IMPLEMENTATION AND MONITORING OF OUR PROGRAMS SUCH AS PEACE CORPS ACTIVITIES, SELF HELP PROJECTS, FOOD FOR PEACE, ETC.

4. IF INITIAL APPROACH THROUGH DIPLOMATIC CORPS IS NOT CONFIDENTIAL

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FRUITFUL, DEPARTMENT WILL CONSIDER INSTRUCTING EMBASSY MAKE WRITTEN DEMARCHE TO GPRB ALONG LINES OF PARA 2 ABOVE, INDICATING THAT GPRB RESPONSE WILL AFFECT USG ABILITY TO CONTINUE OR INITIATE ASSISTANCE PROGRAMS IN BENIN.

5. DEPARTMENT WOULD APPRECIATE BRIEF LISTING WITH ESTIMATED DOLLAR VALUES OF ALL USG ASSISTANCE PROJECTS OUTSIDE OF COTONOU WHICH REQUIRE MONITORING, INCLUDING SELF HELP AND FOOD FOR PEACE AS APPLICABLE. WOULD ALSO APPRECIATE LIST OF NAMES, AFFILIATION (IF APPLICABLE) AND LOCATION OF ALL US CITIZENS IN BENIN RESIDING OUTSIDE OF COTONOU, EXCEPT FOR PEACE CORPS WHICH HAS BEEN COVERED IN PREVIOUS CABLES AND PRESUMABLY BEING UPDATED AS NECESSARY.

6. ASSUME THAT HARRASSED PCV NOT REPEAT NOT RETURNED TO VILLAGE AND THAT PEACE CORPS NOT CONTINUING ACTIVITY IN THAT VILLAGE. PLEASE PROVIDE DETAILS OF INCIDENT.

CHRISTOPHER

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NNN

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PAGE 01 STATE 049148  
ORIGIN AF-08

INFO OCT-01 EUR-12 EA-07 NEA-10 ISO-00 SIG-01 /039 R

66011

DRAFTED BY AF/W:BSKIRKPATCRICK:IW

APPROVED BY AF/W:TWSMITH

-----150709Z 033007 /15

R 150334Z MAR 77

FM SECSTATE WASHDC

INFO RUFNPS/AMEMBASSY PARIS 8200

AMEMBASSY KINSHASA

AMEMBASSY BONN

AMEMBASSY CAIRO

AMEMBASSY OTTAWA

USMISSION EC BRUSSELS

AMEMBASSY MOSCOW

USLO PEKING

C O N F I D E N T I A L STATE 049148

FOL REPEAT STATE 49148 ACTION COTONOU INFO ABIDJAN  
ACCRA CONAKRY IBADAN LAGOS LOME NIAMEY OUAGADOUGOU USUN NY  
DTD 5 MAR.

QUOTE

C O N F I D E N T I A L STATE 049148

E.O. 11652: GDS

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CHRISTOPHER

UNQUOTE VANCE

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL STABILITY, INTERNATIONAL LAW, TREATY VIOLATION, TRAVEL CONTROLS, CURFEW  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 05-Mar-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977STATE049148  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** BSKIRKPATRICK:IW  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770075-1004  
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**From:** STATE  
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**Legacy Key:** link1977/newtext/t19770389/aaaadafa.tel  
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**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** b8b712bd-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
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**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 COTONOU 439  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
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**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3195123  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** BENINESE INTENTION TO IMPOSE INTERNAL SECURITY MEASURES  
**TAGS:** PINS, PFOR, PINT, PDIP, DM, US  
**To:** COTONOU  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/b8b712bd-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009